

# Comox Valley Eco-Asset Symposium

## What Happens on the Land Does Matter!

Moving Towards “Sustainable Watershed Systems,  
through Asset Management”

March 2017

- Kim A Stephens, M.Eng., P.Eng., Executive Director



the partnership  
for water sustainability in bc



**Eco-Asset Symposium is a “watershed moment”  
in a journey that began with the  
2007 Showcasing Innovation Series**

At this symposium, we are “convening for action”  
and these three “big ideas” provide a backdrop  
for the journey ahead:

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- ❑ Shifting Baseline Syndrome
- ❑ Whole-System,  
Water Balance Approach
- ❑ Cathedral Thinking

*The “**BC process**” for moving from **Awareness** to **Action** is founded on alignment, collaboration and partnerships*

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## **1. WHAT is the issue?**

The form of land development impacts how water is used, how water runs off the land, and how water reaches streams

## **2. SO WHAT can be done?**

Influence practitioners to ‘design with nature’



## **4. THEN WHAT?**

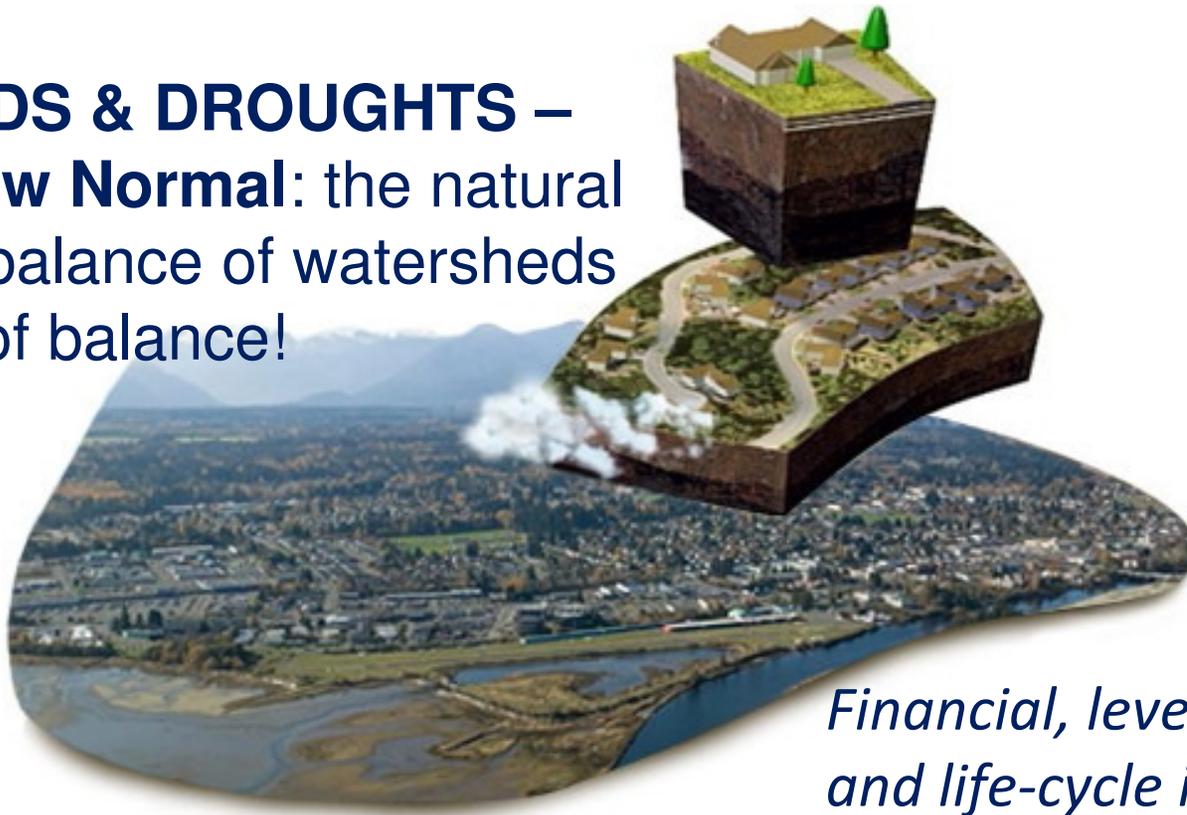
Replicate in other communities

## **3. NOW WHAT can we do?**

Embrace share responsibility, learn by doing and establish precedents

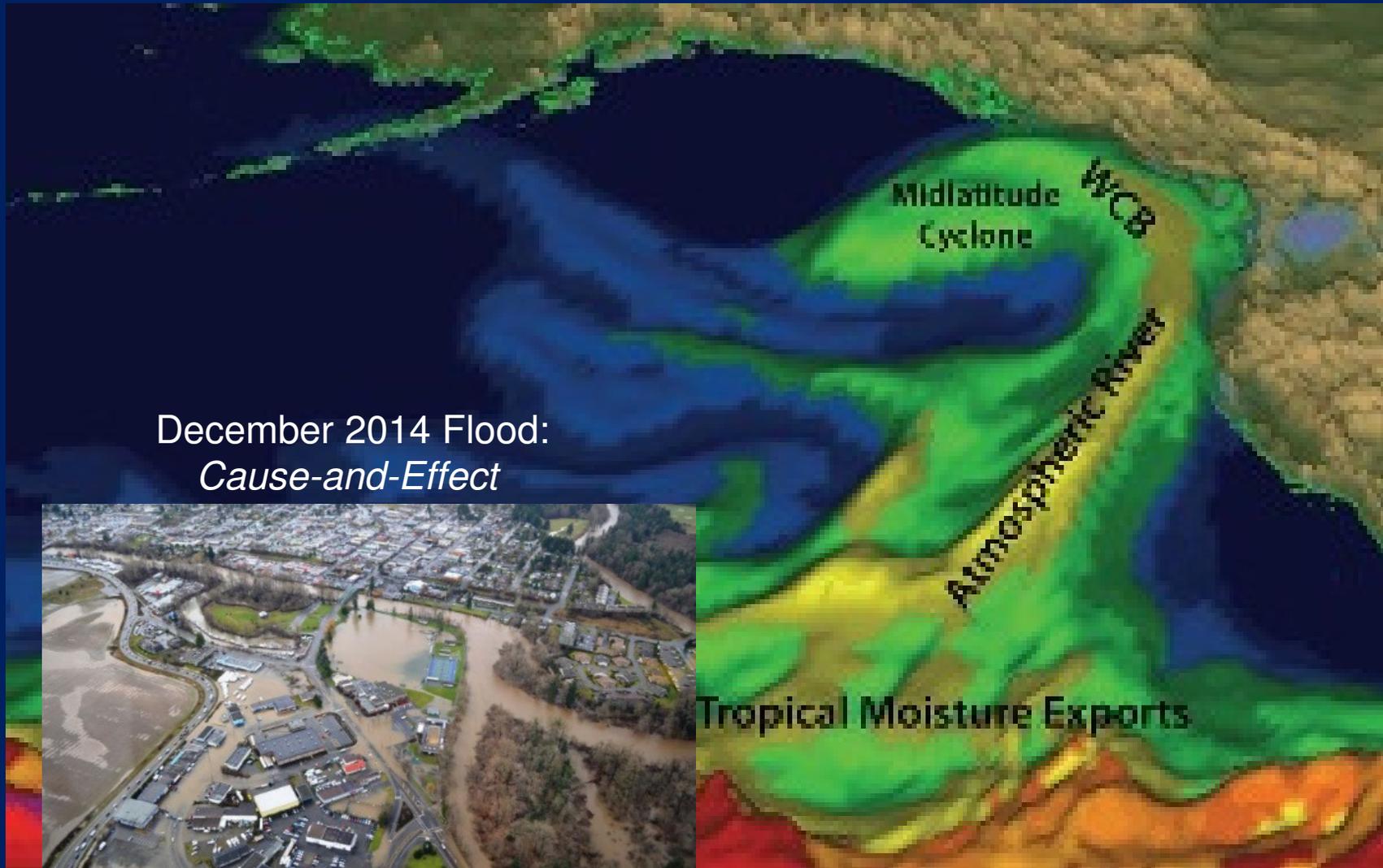
LOOKING BACK: A legacy of past community planning and infrastructure servicing practices is...

**FLOODS & DROUGHTS – the New Normal:** the natural water balance of watersheds is out of balance!

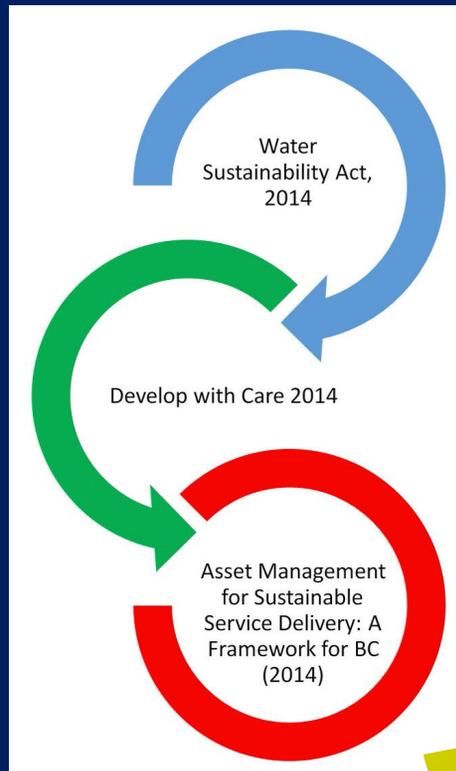


*Financial, level-of-service and life-cycle impacts and implications are drivers for local government action*

# LOOKING AHEAD: We face a moment of truth due to a changing climate



*It has taken more than a decade to implement a policy, program and regulatory framework that makes possible 'Water-Resilient Communities'*

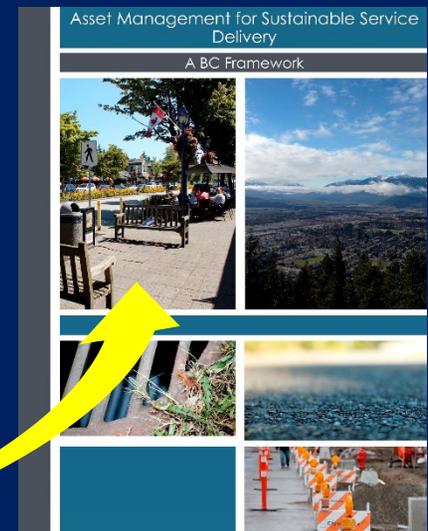


Three game-changers in 2014.

The **BC Framework** is the lynch-pin.

It provides the reason to view infrastructure differently.

The next step is to integrate 'watershed systems thinking' into asset management.



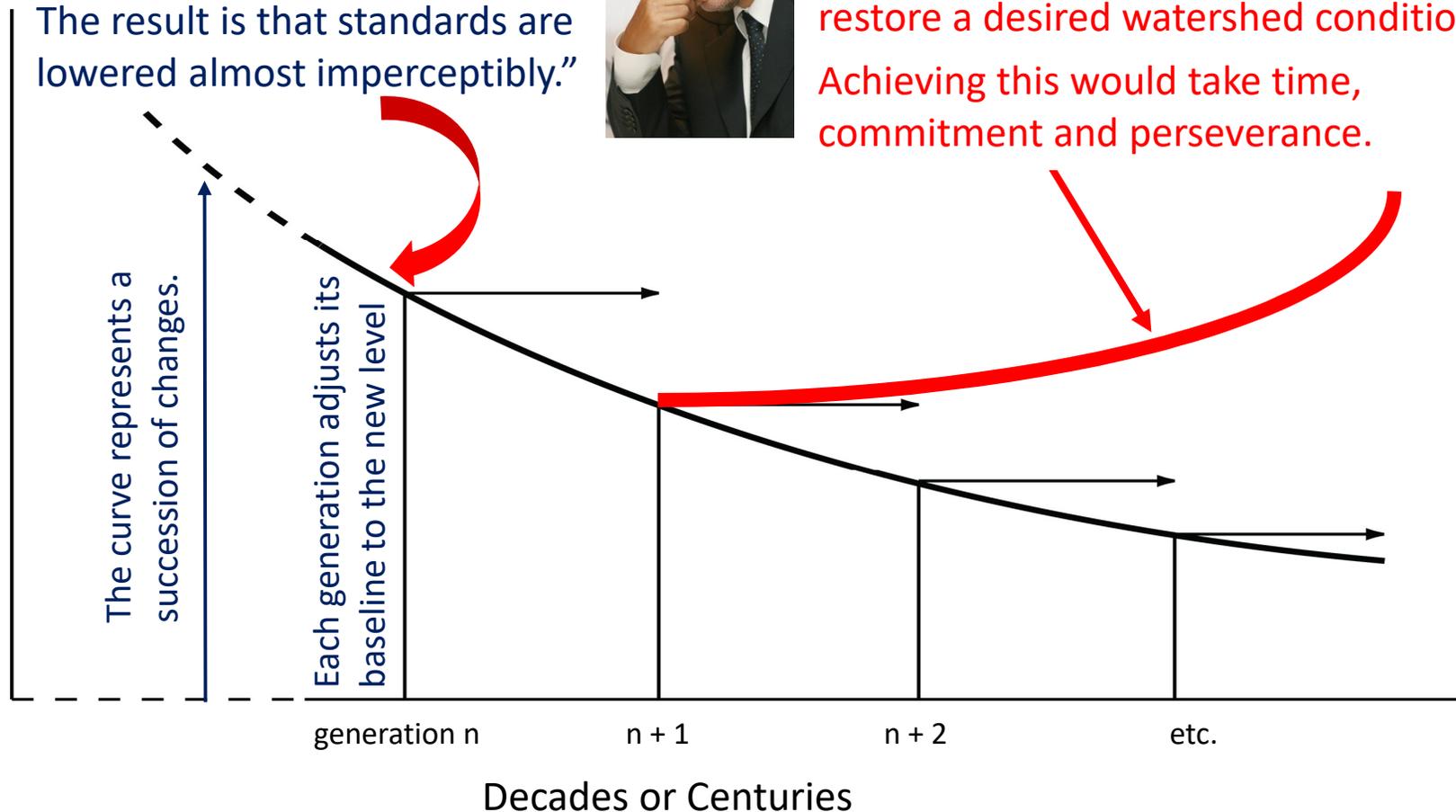
In 1995, Dr. Daniel Pauly coined the phrase  
**“Shifting Baseline Syndrome”**

“With each new generation, the expectation of various ecological conditions shifts. The result is that standards are lowered almost imperceptibly.”

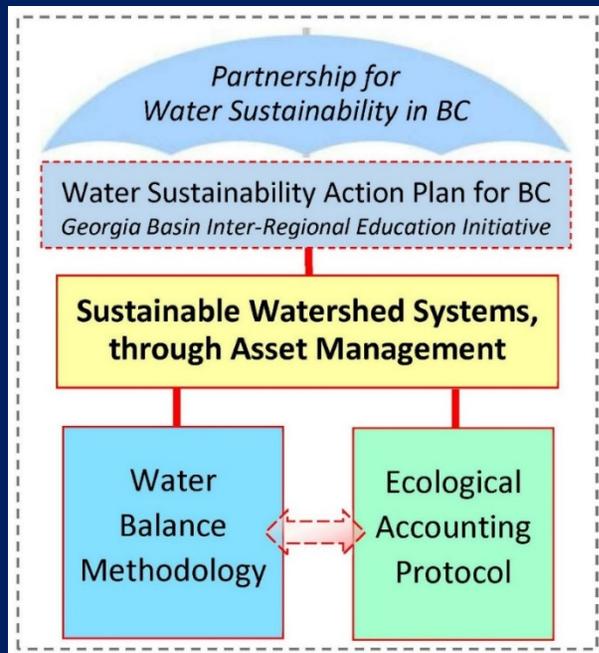


Communities could re-set the ecological baseline IF they would implement ‘standards of practice’ that restore a desired watershed condition. Achieving this would take time, commitment and perseverance.

Some Good Thing = Driver for Action  
*(Aquatic Habitat, Salmon, Clean Water or...)*



LOOK AT DEVELOPMENT DIFFERENTLY:  
To protect watershed health,  
engineered infrastructure ought  
to fit into natural systems, rather  
than the other way around



## THE TWIN PILLARS

In 2002, the Province adopted the **Water Balance Methodology**

Now, the Partnership is developing EAP as a tool to calculate the **opportunity-cost** of drainage infrastructure

# INTRODUCING THE NEW PARADIGM – “*Watersheds as Infrastructure Assets*”



A watershed is an **integrated system**.

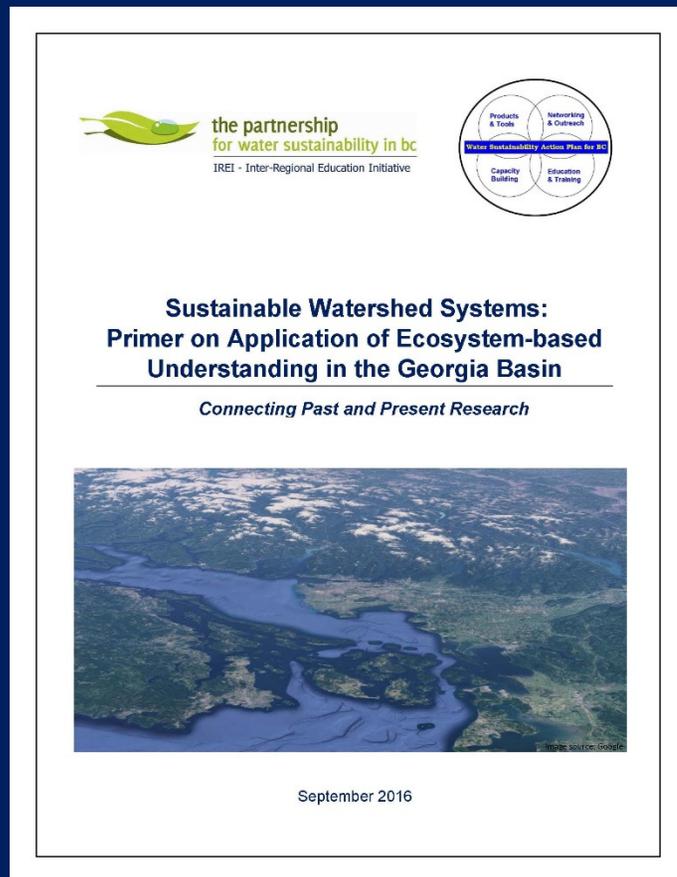
The **three pathways** by which rainfall reaches streams are ‘**infrastructure assets**’.

The three pathways provide ‘**water balance services**’.

**The 3 pathways are:**

- *over the land surface*
- *shallow horizontal (interflow)*
- *deep vertical to groundwater*

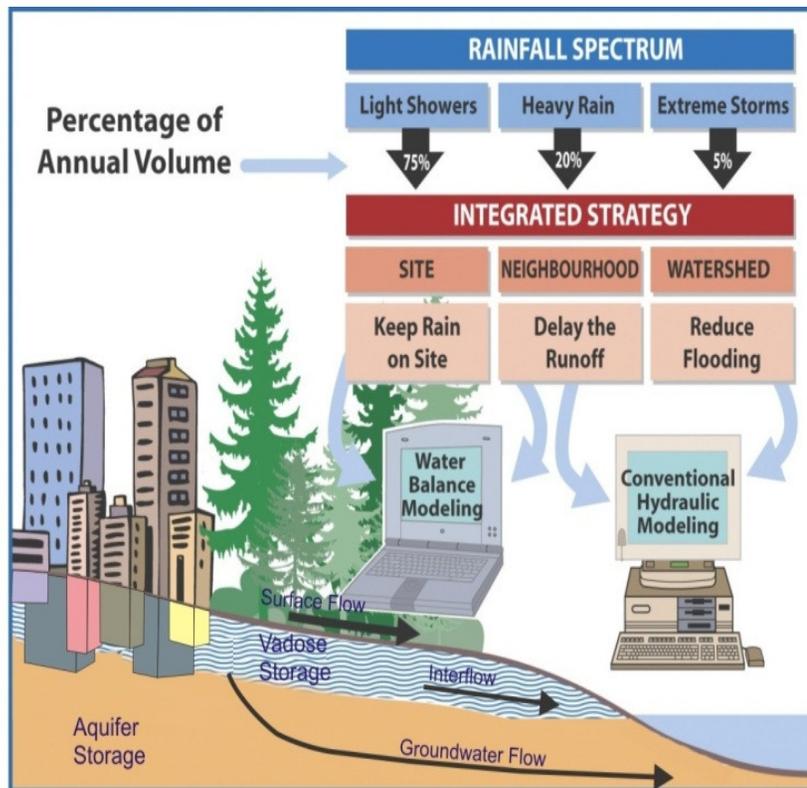
# Everyone learns about the Water Cycle in elementary school .....



*The Primer is written to help multiple audiences – whether elected, technical or stewardship – ask the right questions and ensure that “science-based understanding” is applied properly and effectively to implement practices that restore the hydrologic integrity of watersheds.*

visit [waterbucket.ca](http://waterbucket.ca) & go to page for 'Guidance Documents & Resources'

*Watershed protection starts with an understanding of how water gets to a stream, and how long it takes...*



**Surface runoff**  
*from minutes to hours*

**Interflow**  
*from days to seasons*

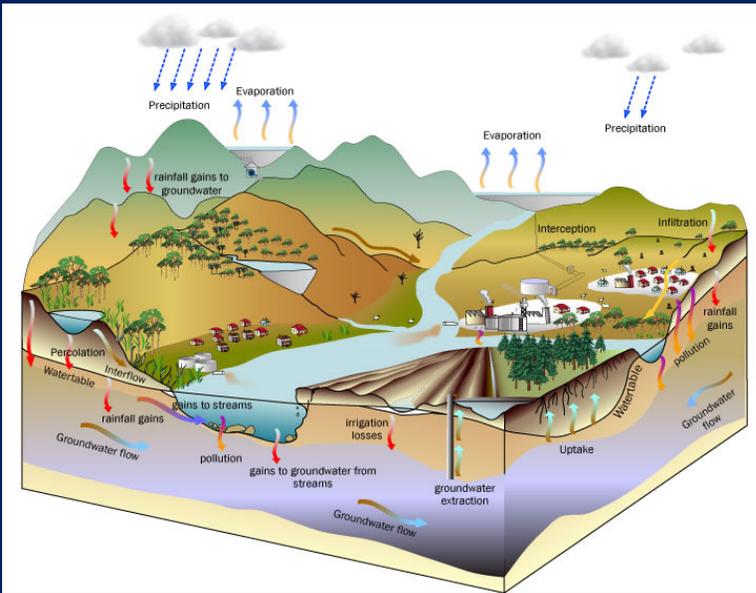
**Deep Groundwater**  
*from years to decades or more*

**GUIDING PRINCIPLE #1:**

*Maintain the proportion of rainwater entering the stream via each pathway!*

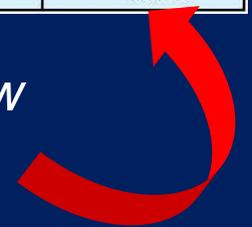
# Water Balance in a West Coast Watershed

**Guiding Principle #2 :** *Understand where the water goes naturally and reproduce those conditions*

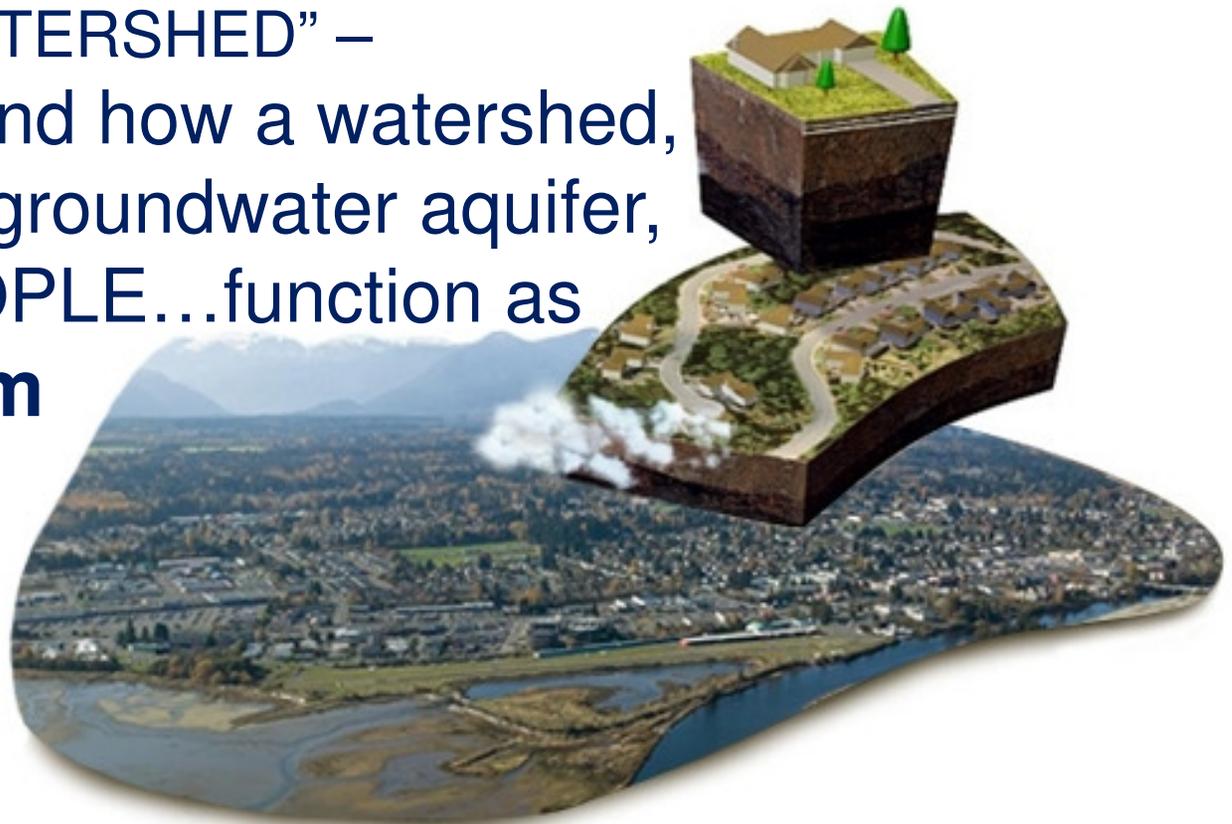


<b>PRECIPITATION = 100%</b>		
<b>LOSSES = 20%</b>		
	Surface Evaporation	= ~10%
	Loss to Deep Groundwater	= ~ 5%
	Plant Transpiration	= ~ 5%
<b>STREAMFLOW = 80%</b>		
Water Balance Pathways	Direct Runoff	= ~10%
	Groundwater from Aquifers	= ~15%
	Interflow	= ~55%

**Guiding Principle #3:** *Restore interflow to maintain hydrologic integrity*



“THINK LIKE A WATERSHED” –  
means understand how a watershed,  
its streams, the groundwater aquifer,  
sites....and PEOPLE...function as  
a **whole system**



- Use and develop land in a way that  
mimics the natural **FLOW-DURATION** to:
1. Reduce Risk
  2. Improve Watershed Health
  3. Comply with Regulatory Requirements

If the desired outcome is to limit **stream erosion**, prevent flooding and improve water quality, then.....

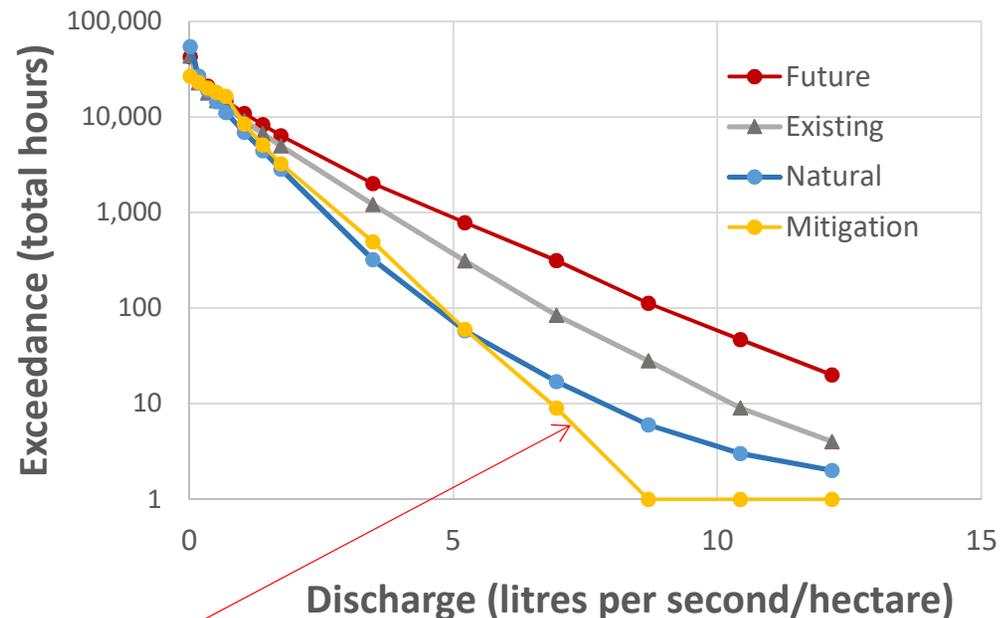
GUIDING PRINCIPLE #4 –

*Replicate the flow-duration pattern to mimic the Water Balance*

## Flow-Duration Relationship

**Mitigation Objective:**  
Reduce flow duration to Natural Conditions

A possible future scenario with mandated mitigation for all new development & redevelopment

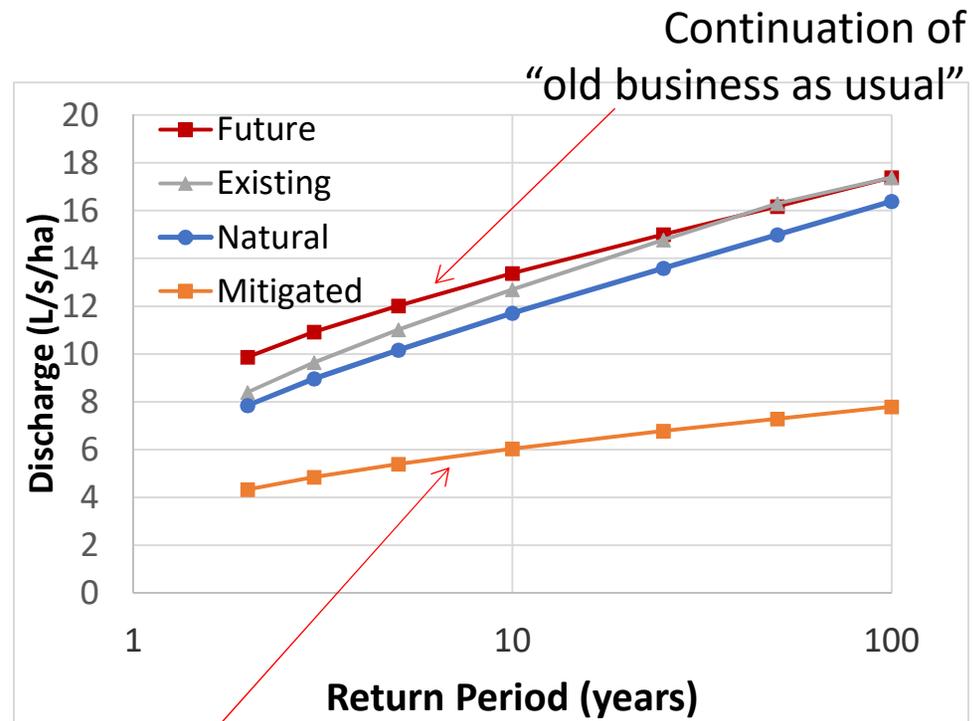


If the desired outcome is to limit stream erosion,  
**prevent flooding** and improve water quality, then.....

## Flood Discharge Relationship

**Mitigation Objective:**  
Reduce flood frequency  
to Natural Conditions

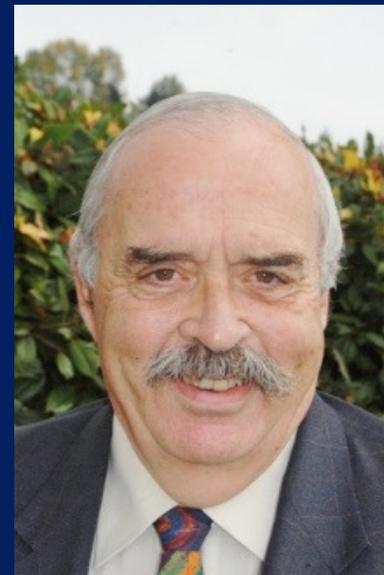
Achieving the goal of reduced stream erosion, by reducing flow-duration to natural conditions, provides the added benefit of substantially reducing flood risks



**MANAGING BY THE NUMBERS:** For the past decade in BC, thought leaders have encouraged practitioners to “think like a system” rather than “like an accountant”...

**About Sustainable Service Delivery:**

- focus is on desired outcomes, not prescriptive methodologies
- it is about the SERVICE, not the asset
- what ‘services’ are important, what is the desired ‘level-of-service’ for each, and how will the services be delivered sustainably



**Wally Wells**  
Executive Director  
Asset Management BC

“The role of local government is to deliver services. Achieving sustainable service delivery is the end goal of asset management.”



David Allen, Co-Chair  
Asset Management BC  
&  
CAO, City of Courtenay



## Asset Management Continuum for Sustainable Service Delivery

**GROUND ZERO:** In the beginning, no **Asset Management Plan** exists. A consequence is an ‘unfunded infrastructure liability’.

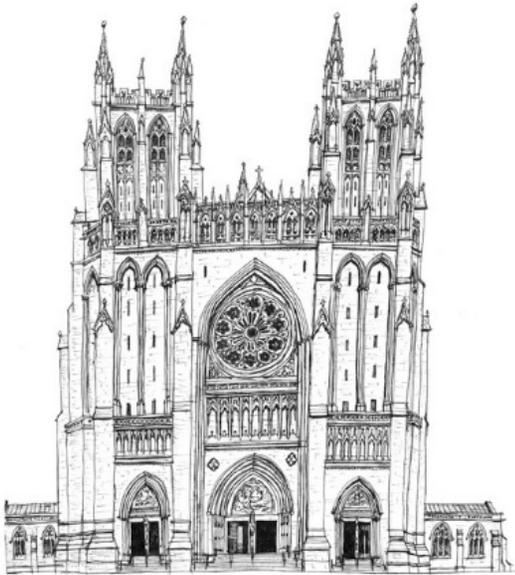
**STEP ONE:** Local governments embrace the BC Framework, with an initial focus on core engineered assets (water supply, sewage, roads) and embark on an **Asset Management Strategy / Plan / Program** process.

**STEP TWO:** Local governments start thinking holistically and implement a life-cycle approach to infrastructure decision-making so that **Sustainable Service Delivery** for engineered assets becomes standard practice.

**STEP THREE:** For the drainage function, local governments will integrate natural systems thinking and climate adaptation into asset management and account for the **Water Balance Services** provided by watershed systems.

As understanding grows, local governments will progress incrementally along the **Continuum**

# “Cathedral Thinking” aptly describes the vision for **Sustainable Watershed Systems, through Asset Management**



In embarking on this journey to a water-resilient future, we can learn from our ancestors.

The builders of great cathedrals in medieval times thought in terms of multiple generations carrying out their work, to complete a dream that would not be realised until long after the originator’s death.

*The foundation for Cathedral Thinking:*

*a far-reaching vision, a well thought-out blueprint, and a shared commitment to long-term implementation*

To learn more, visit  
[www.waterbucket.ca](http://www.waterbucket.ca)

To add your name to the database for our weekly e-Newsletter,  
email the Partnership for Water Sustainability in BC at

[outreach@waterbucket.ca](mailto:outreach@waterbucket.ca)